

Message Text

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15
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FM SECSTATE WASHDC
TO ALL DIPLOMATIC POSTS PRIORITY
AMEMBASSY SUVA BY POUCH
XMT AMEMBASSY ACCRA
AMEMBASSY ADDIS ABABA
AMEMBASSY GABORONE
AMEMBASSY VIENTIANE
USMISSION IAEA VIENNA
USDEL MTN GENEVA
USMISSION OECD PARIS
USMISSION NATO
AMEMBASSY NAIROBI
AMEMBASSY PARIS
AMEMBASSY TEL AVIV
AMCONSUL JERUSALEM
USMISSION USUN NEW YORK
USMISSION GENEVA
AMCONSUL HONG KONG
USLO PEKING

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FOLLOWING REPEAT NAIROBI 13279 SENT ACTION SECSTATE INFO
TEL AVIV JERUSALEM USUN NEW YORK GENEVA PARIS NOV 26.

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QUOTE: LIMITED OFFICIAL USE NAIROBI 13279

NESCO

E.O. 11652: N/A

TAGS: OCON, PORG, UNESCO

SUBJECT: UNESCO 19TH GC: ITEM 77 - JERUSALEM

REF: STATE 289308

1. DRAFT RESOLUTION ON JERUSALEM 19 C/PRG/II/DR-9

WAS ADOPTED DURING NOVEMBER 26 PLENARY BY VOTE OF 61 FOR,
19 AGAINST, WITH 16 ABSTENTIONS.

2. THOSE VOTING FOR THE RESOLUTION INCLUDED ARAB, EE'S,
MANY AFRICANS, PORTUGAL, AND SPAIN. THOSE WE WERE ABLE TO
COUNT WHO VOTED AGAINST INCLUDED US AND ISRAEL,
EC-9, AUSTRIA, SWITZERLAND, MONACO, CANADA, AUSTRALIA,
NEW ZEALAND, NORWAY, AND SWEDEN, ALTHOUGH WE CERTAIN
THERE WERE OTHER, AND THAT SECRETARIAT TALLY WAS SHORT.
THOSE WE ABLE TO COUNT WHO ABSTAINED INCLUDED JAPAN,
FINLAND, MEXICO, VENEZUELA, COLOMBIA, CHILE, URUGUAY,
MALAWI, AND PAPUA, NEW GUINEA.

3. RESULT OF VOTE TAKEN ON DR AS WHOLE WE BELIEVE REPRESENTS
MARGINAL IMPROVEMENT OVER FINAL VOTE TAKEN IN COMMISSION II
WHICH REGISTERED 70 FOR, 25 AGAINST, WITH 14 ABSTENTIONS,
ALTHOUGH GIVEN IMPOSSIBILITY OF ACHIEVING ACCURATE COUNT,
ANALYSIS OF DIFFERENCE COULD NOT LEAD TO ANY REAL CONCLUSION.
ONE AGAIN, AS WITH OCCUPIED TERRITORIES, THERE SEEMED TO BE
MORE ABSENCES AMONG AFRICANS THAN FOR OTHER GROUPS. WE ALSO
NOTE THAT ALL ARABS WERE PRESENT FOR VOTE.

4. MEANINGFUL AND IMPORTANT DIFFERENCE WAS REGISTERED IN
SEPARATE VOTE ON OPERATIVE PARAS (A) THROUGH (F) WHICH USDEL
DECIDED TO REQUEST (REFTEL). PARA (A) WHICH REAFFIRMED
18 C/RES 3.427 WAS ADOPTED BY VOTE OF 66 FOR, 19 AGAINST
(INCLUDING US AND THOSE VOTING AGAINST RES. AS WHOLE), WITH
10 ABSTENTIONS (INCLUDING GHANA, JAPAN, MEXICO, COLOMBIA, AND
VENEZUELA AMONG THOSE WE ABLE TO COUNT.

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5. VOTE ON REMAINING PARAS. ARE AS FOLLOWS: PARA (B):
63 FOR (AFRICANS, ARAB, EE'S), 3 AGAINST (INCL. NORWAY AND
ISRAEL), WITH 26 ABSTENTIONS (US, EC-9, JAPAN, AND LATIN
AMERICANS); PARA (C): 62 FOR (AFRICANS, ARAB, EE'S),
2 AGAINST (ISRAEL, URUGUAY), WITH 26 ABSTAINING (US, EC-9,
CANADA, AUSTRALIA, AND MANY LATIN AMERICANS); PARA (D):
62 FOR (INCLUDING AFRICANS, ARAB, EE'S, PORTUGAL), 18
AGAINST (INCLUDING US, EC-9, CANADA, SWEDEN, NORWAY, NEW

ZEALAND, URUGUAY), WITH 11 ABSTENTIONS (INCLUDING MONACO, MEXICO, COLOMBIA, SWITZERLAND, AND MALAWI; ISRAEL DOD NTO PARTICIPATE; PARA (E): 62 FOR (AFRICANS, ARAB, EE'S), 3 AGAINST (US, ISRAEL, GUATEMALA), WITH 27 ABSTENTIONS (EC-9), MONACO, CANADA, NEW ZERLAND, AUSTRALIA, JAPAN AND NORWAY) AND MAY LATIN AMERICANS); PARA (F): 67 FOR (AFRICANS, ARABS, NORDICS, EE'S), 0 AGAINST, WITH 23 ABSTENTIONS (INCLUDING CANADA, FRANCE, ITALY, BELGIUM, SWITZERLAND, AND ISRAEL).

6. NO DISCUSSION PRECEDED VOTE.

7. FOLLOWING VOTE, ISRAEL, CHILE, EGYPT, AND US PRESENTED EXPLANATORY STATEMENTS. ISRAEL ASKED SIMPLY THAT ITS EXPLANATION OF VOTE IN COMMISSION II BE INCLUDED IN PLENARY RECORD. CHILE SYMATHIZED WITH OBJECTIVE OF RESOLUTION ON JERUSALEM, AND APPEALED TO ISRAEL TO REFRAIN FROM ANY ACTIVITIES WHICH MAY BE HARMING HISTORICAL AND CULTURAL CHARACTER OF JERUSALEM. REP SAID HE HAD ABSTAIN ON VOTE, HOWEVER, SINCE CHILE CONSIDERED THAT MANY ELEMENTS CONTAINED IN DR, ESPECIALLY 18 C/RES 3.427, EXCEEDED UNESCO'S AUTHORITY, AND THREATENED TO BREAK UNESCO-ISRAEL DIALOGUE. EGYPTIAN REP SAID SIMPLY THAT HE HAD VOTE IN FAVOR DR ON JERUSALEM BECAUSE HE HAD FAITH IN UNESCO'S ABILITY TO DISCHARGE ITS RESPONSIBILITIES, AND PRECISELY BECAUSE MANDATE PROVIDED BY DR WAS IN KEEPING WITH UNESCO'S CONSTITUTION.

8. TEXT USDEL EXPLANATION OF VOTE IN AS FOLLOWS:

BEGIN QUOTE: MADAME CHAIRMAN: THE UNITED STATES IS PROFUNDLY DISAPPOINTED AND PREPLEXED THAT A MAJORITY OF MEMBER STATES OF THIS ORGANIZATION WHICH WAS ESTABLISHED TO PROMOTE PEACE AND UNDERSTANDING AMONG MEN SHOULD EAGERLY SEEK, AND IN LIMITED OFFICIAL USE

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FACT BELIEVE IT CAN ACCOMPLISH THIS GOAL THROUGH RETRIBUTION AND THE COHERSION OF A SOVEREIGN MEMBER STATE.

THESE ACTIONS, GO FAR BEYOND UNESCO'S CONSTITUTION WHICH WAS PROMULGATED TO PROVIDE GUIDELINES FOR JUST AND ACCEPTABLE RELATIONS AMONG MEMBER STATES, AND MAY NOW SERIOUSLY HARM THE CONTINUATION OF A DIALOGUE BETWEEN UNESCO AND ISRAEL ON JERUSALEM, THE EXACT OPPOSITE OF WHAT WE HAD HOPED WOULD HAVE BEEN ATTAINABLE HERE IN NAIRBI. IT IS PRECISELY WHEN SUCH EMOTIONAL AND SENSITIVE ISSUES ARE AT STAKE THAT DUE PROCESS MUST BE SCRUPULOUSLY OBSERVED IF POSITIVE RESULTS ARE TO ACHIEVE.

INDEED, THE WHOLE QUESTION OF SANCTIONS, SUCH AS THOSE CONTAINED IN GENERAL CONFERENCE RESOLUTION 3.427, WHICH MANY MEMBERS AGREE ARE UNCONSTITUTIONAL AND EXTRA-LEGAL, REQUIRES SERIOUS

ATTENTION, AND WE RESERVE THE RIGHT TO RETURN TO THIS QUESTION
LATER. END QUOTE.

DECON 1/1/78. MARSHALL
UNQUOTE KISSINGER

NOTE BY OC/T: POUCHES SUVA.

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